

EXETER BOARD

Date: Thursday 2 February 2017
Time: 5.30pm
Venue: Rennes Room, Civic Centre, Paris Street, Exeter

Members are invited to attend the above meeting to consider the items of business.

If you have an enquiry regarding any items on this agenda, please contact Howard Bassett, Democratic Services Officer (Committees) on 01392 265107 or email howard.bassett@exeter.gov.uk

Entry to the Civic Centre can be gained through the Customer Services Centre, Paris Street.

Membership –

Exeter City Council

Councillors Bull, Denham, Edwards, D Henson and Sills

Devon County Council

Councillors Prowse, Foggin, Hannaford, Hannan, Hill, Leadbetter (Chair), Morse, J Owen and Westlake

Associate Members

Phil Atwell (Exeter University), Sara Bond (Exeter Chamber of Commerce), Simon Bowkett (Exeter CVS), Gillian Champion (Exeter sub-locality of the Eastern Region New Devon CCG), Superintendent Sam De Reya (Devon and Cornwall Police), Dr Jonathan Draper (Exeter Cathedral), Angela Pedder (RD & E), Jude Taylorson (Faith Groups), Diana Moore (Exeter Community Forum) and John Laramy (Exeter College)

Agenda

Part I: Items suggested for discussion with the press and public present

- 1 **Apologies**
- 2 **Minutes of the meeting held on 21 November 2016.**
- 3 **Items requiring urgent attention**
- 4 **Open Forum**

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10)

5 **Cycling in the City - to receive the following presentations**

- (a) Devon County Council Cycling Strategy
- (b) Presentation by Exeter Cycling Campaign
- (c) Exeter City Futures

(Pages 11
- 18)

6 **Exeter Board Funding Sub Group - Minutes of the meeting held on 12 January 2017**

(Pages 19
- 22)

7 **Feedback from Member representation on Multi Agency Groups**

- A Community Safety Partnership – Executive Group
Minutes of the meeting held on 19 October 2016.
- B Exeter Community Forum – Feedback from Diana Moore.

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- 30)

8 **Dates of Future Meetings and Future Business**

Board Meetings – at the Civic Centre starting at 5.30pm

Monday 27 March 2017
Thursday 13 July 2017
Thursday 21 September 2017

Future Business

Members are asked to consider topics and themes and whether to have sight of the forward plans of the City Council's Executive and the County Council's Cabinet and of Scrutiny Committees.

Items for 2017

Social Prescribing and Community Resilience Programme/Personal Support Unit

Ending Domestic Sexual Violence and Abuse- reference from Community Safety Strategy Group on request of Councillor Hannaford

Date of Next Meeting

The next **Exeter Board** will be held on Monday 27 March 2017 at 5.30 pm

Future Business

The schedule of future business proposed for this Scrutiny Committee and other Committees of the Council can be viewed on the following link to the Council's website:

<http://www.exeter.gov.uk/forwardplan>

Councillors can view a hard copy of the schedule in the Members Room.

Find out more about Exeter City Council by looking at our website <http://www.exeter.gov.uk> . This will give you the dates of all future Committee meetings and tell you how you can ask a question at a Scrutiny Committee meeting. Alternatively, contact the Democratic Services Officer (Committees) on 01392 265107 for further information.

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EXETER BOARD

Monday 21 November 2016

Present:-

Exeter City Council
Councillors Denham, Edwards and Sills

Devon County Council
Councillors Prowse, Foggin, Hannaford, Leadbetter (Chair), Morse, J Owen and Westlake

Associate Members
Inspector Simon Arliss, Devon and Cornwall Constabulary and Diana Moore (Exeter Community Forum)

Also Present

Councillor John Hart : Leader, Devon County Council
Councillor Barry Parsons : Cabinet Member for Performance and Engagement
Wayne Pearce : Exeter BID
Chief Executive Officer, DYS Space Ltd.
Programme Manager (Communities) Policy and Partnerships Officer and Democratic Services Officer (Committees) (HB)

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APOLOGIES

These were received from Councillors Bull, A. Hannan, D. Henson, Hill, Simon Bowkett and John Laramy.

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MINUTES OF THE MEETING HELD ON 22 SEPTEMBER 2016

RESOLVED that the minutes of the meeting held on 22 September 2016 be taken as read and signed by the Chair as a correct record.

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OPEN FORUM

No representations or questions had been received under the Open Forum arrangements.

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COUNCILLOR JOHN HART, LEADER OF DEVON COUNTY COUNCIL

The Chair welcomed Councillor John Hart, Leader of Devon County Council who spoke on the future direction and plans of the County Council in light of Government policy and continued cuts to local government funding - 2017/18 set to be the 8th consecutive year since 2009 of further restrictions, the precise nature of cuts to become clearer as part of the budget setting process in the New Year.

Having recently met Sajid Javid, the Communities Secretary, Councillor Hart expanded on latest developments in the Devolution debate. A number of areas such as Norfolk and Suffolk had withdrawn interest and, whilst the Secretary had urged a joint Devon, Cornwall, Somerset and Dorset bid, Councillor Hart outlined the disparity of views across the region for this approach. Quarterly meetings for the Leaders of Devon, Cornwall, Torbay and Plymouth councils continued to be held

and, although Somerset now also participated, within that County the views of districts diverged. Whilst funding of £15 million per year associated with the adoption of the Mayoral system would be available there was no enthusiasm for an extra tier of local government and this sum represented a fraction of the overall County Council budget. With regard to two independent studies looking into potential local government reorganisation in county areas for the County Councils Network, he asserted that County/District relationships in Devon were much improved since the previous ruling on re-organisation as evidenced by various joint initiatives with the Districts, the National Parks and the LEP. However, he suggested that some Devon Districts would face increased financial challenges with changes in New Homes Bonus rules.

In his meeting with the Secretary he had urged greater funding commitment for training and skills given the gap of some 20% between the SE and the SW in productivity and he emphasised the value of apprenticeships, including for small businesses.

He thanked the voluntary/community sector for the role played in supporting the County in the delivery of many of its services referring to Senior Voice, Age Concern and CAB which were valued and supported by the authority. He also referred to ICE where again the input of this sector was invaluable, this initiative being a pilot for the rest of the UK. Community self-reliance was a growing theme and he referred to County initiatives encouraging collaboration between parishes.

Members referred to the impact of the reshaped County Council services on areas such as youth, libraries, reduced rural transport funding of 1.7 million, day care, closure of residential homes, the sale of old people's homes as well as responsibilities under the Care Act legislation. Responding, Councillor Hart stated that the old people/residential homes had no longer been fit for purpose and that this was also being reflected in the private sector, the County was retaining its overall £4million County wide bus service subsidy and that the transfer of the library service to Charitable Trusts would facilitate business rate relief.

Responding to the concerns of Members regarding the changes emerging from the Care Act legislation and the shift to community based service delivery, he advised that the County Council's Health and Wellbeing Scrutiny Committee was leading on consultation and responses to the Wider Devon Sustainability and Transformation Plan which sought to achieve the NHS "Five Year Forward View". It was noted that the New Devon Clinical Commissioning Group had offered support towards the changes. The County Councils Network was reviewing changes at the national level. Devon's older people population exceeded 170,000 - both over 65's and over 85's, with no specific Government funding for the latter.

It was noted that the Government had announced a £10 million investment to help strengthen the resilience of the railway line between Exeter and Dawlish and Teignmouth.

The Chair thanked Councillor Hart for attending.

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EXETER BID

The Chair welcomed Wayne Pearce, the Chair of the Exeter BID, who detailed the work and Business Plan of the BID since its creation in March 2015 and the appointment of its Chief Executive Officer, Craig Bulley in August 2015. The BID levy at 1% from some 600 City Centre businesses generated in excess of £470,000 per annum totalling £2.4million over five years with a collection rate of 95% to date. A key element was promoting the City Centre and attracting more people to visit

and, to this end, One Voice Media based in Southernhay had been engaged as a marketing partner with a website - inexeter.com - created for businesses to promote themselves. Other achievements in Year I were:-

- enhanced street cleaning above the City Council baseline with hot wash 5am to 1pm and a hotline for businesses;
- CCTV cameras at key points showed that 25 million people came to the City Centre in 2016; and
- a Meerkat Associates survey for the Exeter and other BID'S identified potential savings of £42,000 for businesses through improved utilities and telecoms;
- 2016 upgraded City Centre Christmas lights (Councillor Hannaford suggested a Cowick Street BID for lights);

For the future, it would be important to maintain high standards of cleanliness and tidiness, to undertake a survey visitors to the City, to increase cultural events such as arts and food festivals and to maintain City Centre vibrancy beyond 5.30pm to link into the night time economy. A consistent City wide shop opening until 6.00 pm would help in this regard and it was suggested that this could help attract non Exeter residents to come into the City Centre.

Rough sleeping and homelessness remained a serious concern and the BID was committed to working with its partners including the Community Safety Partnership, the City Council Customer Access and homelessness teams and the Street Attachment Group.

It was noted that the parking problem issue identified in Cathedral Green would be resolved by bollard provision once a subsidence issue had been resolved and that St. Stephens House would operate the bollard.

The Chair thanked Mr Pearce for attending.

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YOUTH STRATEGY UPDATE

Councillor Barry Parsons, the Cabinet Member for Performance and Engagement, presented the report on the development of the Exeter Youth Strategy and its findings. The strategy had been developed with the support and engagement of Exeter Community Forum, Exeter City Council and Devon County Council to identify young people's needs. The three bodies were committed to working together to help make Exeter a Young People-Friendly City where the views and aspirations of young people are heard and responded to, and where young people can access the best possible services wherever they live and whatever the wider economic, social and political context. The views of young people should be at the centre of the strategy.

The six priority issues identified within the strategy were:-

- a voice for young people in the City and their communities;
- things to do, places to go;
- protecting young people from bullying and violence;
- supporting young people's mental health – accessible early help and better transition;
- environment and transport; and
- jobs and careers.

The Chief Executive Officer of DYS Space Ltd. (formerly Head of Youth Services, Devon County Council) advised that organisations that worked with young people had identified mental health as the highest priority group for intervention. He also referred to work at Lewisham Borough Council where 29 young people including a Directly Elected Young Mayor had been elected and a youth manifesto drawn up. Other Members referred to opportunities within the civic programme for young people engagement.

Members welcomed the report which it was hoped would provide a step change in youth provision following the closure of the City's youth centres. Even though there had, at one time, been nine centres in Exeter together with a dedicated street team, it had still not been possible to engage all of the City's youth. Opportunities for working jointly with cultural groups and Exeter BID were suggested, with potential to encourage the latter to offer free WiFi. A need to improve communication with young people was identified and greater use of social media would help in this respect and would be pursued.

Reference was made to the impact of the loss of the centres particularly in the West Exe/Exwick area and possible linkage with recent disruption at the local high school was suggested. The Beacon Centre in Beacon Heath had been a notable success.

Next steps involved the co-ordination of stakeholders and a launch in the New Year.

RESOLVED that:-

- (1) the Board noted the draft strategy and encouraged its constituent bodies including Exeter City Council, Devon County Council and Exeter Community Forum to adopt the priorities it identifies;
- (2) support a launch event for the Strategy, to be held during February half-term 2017, as a platform to engage wider stakeholders in the development of the strategy priorities, alongside young people; and
- (3) encourage partner agencies and bodies and youth focused organisations to collaborate on campaigning to achieve the priorities identified through the strategy.

34 **FEEDBACK FROM MEMBER REPRESENTATION ON MULTI AGENCY GROUPS**

Exeter Health and Wellbeing Board

The Board noted the minutes of the meeting held on 12 April 2016.

The Programme Manager (Communities) was requested to update Councillor Morse on progress with the Health Board priority of improving diet.

Community Safety Partnership

The Board noted the minutes of the meeting held on 14 January 2016.

Councillor Hannaford reported that Devon County Council Early Help Provision were now represented on the Partnership.

Exeter Community Forum

The Chair welcomed Diana Moore who, as Chair of the Exeter Community Forum, reported on the work of the Forum. A grants panel had been formed with funding guidance developed, the first round of funding to commence in the New Year. The initial fund would be £50,000 and applications could be up to £10,000. She asked Members to encourage local organisations to apply. A larger grant round would be held, probably in Autumn 2017, which would be asset based for bids up to and over £50,000.

Cormac Russell, an academic and leading exponent of asset based community development, would speak to a forthcoming joint Exeter Community Forum/ICE event.

It was the ultimate intention to increase the number of community organisers in the City and for their work to cover health issues and to work with GP surgeries.

The Chair thanked Diana Moore for the update.

35 **FUNDING SUB GROUP - MINUTES OF THE MEETING HELD ON 1 NOVEMBER 2016**

The Funding sub-group, at the meeting on the 1 November 2016, had discussed priorities for funding for this financial year.

It was considered that Exeter Board funding priorities should in the main help to reduce (economic, social, environmental and health) inequalities in the City by promoting community activity that addressed one or more of these, preferably in co-operation or partnership with others in the City, in order to affect a change in the capacity across the whole City.

RESOLVED that the:-

- (1) minutes of the Funding Sub Group of 1 November 2016 be noted; and
- (2) the inequalities to be supported would be:-
 1. **Economic:** Homelessness, Community Level Social Enterprise initiatives, Job creation, Skills and training for disadvantaged groups, Food Poverty
 2. **Social:** Older People Isolation, Youth, greater integration for Black and Minority Ethnic groups, Hate Crime, Domestic Violence
 3. **Environmental:** Community led initiatives connected to Green Spaces, and Disabled Access to Green Spaces
 4. **Health:** Initiatives to promote greater Health and Wellbeing, Dementia initiatives, Mental Health issues, Alcohol and Drug use

It would be at the discretion of the Funding sub-group of Exeter Board to award funding outside of this criteria.

Each year there will be a review of what will be supported within the context of these inequalities.

DATES OF MEETINGS AND FUTURE BUSINESS

The following dates of future Board meetings were noted, all commencing at 5.30pm in the Civic Centre:-

Thursday 2 February 2017

Monday 27 March 2017

Thursday 13 July 2017

Thursday 21 September 2017

RESOLVED that sustainable transport in general including a cycling strategy for Exeter be agreed as the theme for the 2 February Board meeting.

(The meeting commenced at 5.30 pm and closed at 7.30 pm)

Chair



Building a better city

Exeter Cycling Campaign: Exeter Board: Feb'17

Executive Summary

Exeter is a great and successful city, but it also faces significant challenges of congestion, pollution, unhealthy lifestyles and the degradation of the public realm.

Other cities are finding solutions to these challenges by making cycling the safe, natural choice for people of all ages, for everyday journeys (i.e. not leisure routes but routes that support everyday journeys to the school, shops, work).

Exeter has limited space available on its road network and with an increasing population it is vital that this space is used as efficiently as possible, with the focus being on moving people.

27% of Exeter households do not have access to a private car, and yet our public roads continue to prioritise motorised transport, to the exclusion of people who cannot drive (children, older people, people with mobility challenges).

Cycling is a good investment: the benefit to cost ratio for investment in cycling far exceeds that for roads and rail.

Cycling is good for business: it increases employee health and well being and reduces absenteeism. People who cycle spend more pa in retail businesses. The city's increasing congestion stifles business and makes it a less attractive place to invest in. Businesses across the city recognise the important role cycling has to play and have pledged support through the Exeter Cycling Charter.

The city and county's cycling strategies are good. However, there is a lack of real ambition to deliver the modal shift away from car-driving that our city needs.

There are realistic actions that our Councils can be taking now to enable cycling.

What is this report about

This paper lays out a vision for a better city.

It demonstrates how the city's significant challenges of pollution, congestion and unhealthy lifestyles can be tackled by enabling safe cycling to become the normal means of transport for people of all ages and abilities.

This paper is *not* asking for favours for 'cyclists'. It is about health, equality and building a better city for all of Exeter's citizens and businesses.

This paper asks Exeter Board members to be the leaders who embrace this vision and work towards its delivery.

This report proposes realistic first steps towards achieving this vision.

Recommendations

1. Commit to this vision of a better, more effective, people-friendly city, with cycling at the heart of our response to the challenges we face.
2. Work to plan and then deliver a dense network of safe cycle routes across the city.
3. Insist that Council Officers adopt best practice in the design of these cycle routes and to have ambition in proposing solutions for delivering a significant modal shift to cycling.
4. Audit the delivery of existing Council cycling strategies and task Council Officers to prepare to respond to the of the imminent Local Cycling & Walking Infrastructure Plan (LCWIP) guidance.
5. Commit to working together as both the County and City on a Transport Plan for the Greater Exeter Area which considers movement of people (not cars).
6. Formally support DCC in ensuring that all submissions from DCC to the HotSW LEP include *urban* cycle network proposals for Exeter.

The challenges the city faces and how to address them

Exeter is lovely city. It's success and population growth mean however that we face significant challenges. Challenges that mean that our current approach to health, the movement of people and use of our public realm need to change.

1. Pollution

We know that there are 42 deaths *a year* from pollution in the city of Exeter¹ and yet there appear no strategic shifts in policy to properly address this. Current measures laid out in the '2015 Air Quality Annual Status Report'² will not make a material impact on the city's air pollution. Enabling significant numbers of people to walk and cycle will.

Other cities are beginning to take seriously the pollution and degradation caused by motorised transport:

- Oslo is seeking to ban cars from the city centre by 2019³
- Paris, Mexico City, Madrid and Athens are planning to ban diesel cars from 2025⁴
- Low emission zones are in place in Oxford, Nottingham, London, Norwich and Brighton
- English cities like Leicester, Cambridge, Oxford, Bristol, Brighton⁵, Nottingham⁶, Portsmouth⁷ and Newcastle⁸ recognise the imperative to invest in safe cycling infrastructure to reduce pollution & congestion and get more citizens choosing to cycle for everyday journeys.
- Building a dense network of safe cycle routes has been shown to be the only way of enabling a significant 'modal shift' away from the car to the bicycle and reduce air pollution in the city. 'Training' and 'encouragement' to people to cycle more does not materially increase the numbers who do so.

¹Place Scrutiny Committee, 8Sep16 Report from Environmental Health and Licensing Manager

²[2015 Air Quality Annual Status Report](#)

³<https://www.theguardian.com/environment/2015/oct/19/oslo-moves-to-ban-cars-from-city-centre-within-four-years>

⁴<http://www.bbc.co.uk/news/science-environment-38170794>

⁵'THE ROLE OF WALKING AND CYCLING IN REDUCING CONGESTION' http://h2020-flow.eu/uploads/tx_news/FLOW_REPORT_-_Portfolio_of_Measures_v_06_web.pdf

⁶<http://transport.nottinghamcity.gov.uk/Projects/Cycle-city-ambition-project.aspx>

⁷Portsmouth's cycling strategy: <http://acitytoshare.org/pdf/a-city-to-share.pdf>

⁸<http://www.bikebiz.com/news/read/newcastle-builds-1-7m-protected-cycleway-in-city-centre/020410>

2. Congestion

Exeter is already a city that suffers from congestion. The daily commute involves 88,000 commuters every morning⁹. With the planned population growth over the next decade this daily commute volume is set to increase by 40%. There are currently no credible plans to avoid further gridlock as the Exeter travel to work volume increases?

Urban road space is limited and therefore needs careful management and prioritisation to enable modes of transport that maximise people-carrying capacity. Rather than dedicating most road space to the most inefficient way of transporting people – the private motor vehicle - some of that space must be used to prioritise the flow of modes of transport that are more efficient. This means clear corridors for public transport and the creation of dense cycle networks that allow anyone to cycle from A to B on safe, convenient and connected paths.

A significant shift of travel mode from single-occupancy cars to cycling will ease congestion¹⁰. Cycling is seven times more efficient at moving people within a city than cars¹¹



Each lane of a typical urban road can accommodate 2,000 cars per hour, or 14,000 cycles

Other cities are recognising this:

“Moving people in and out of Belfast city is good for business; moving cars is not.”
Northern Ireland’s Infrastructure Minister, Chris Hazzard.

"Durham Road User Charge Zone aims to reduce traffic congestion and pollution, and improve air quality in the Durham peninsula"
Durham-Road-User-Charge-Zone-congestion-charge

3. Unhealthy lifestyles

One in six deaths in the UK are directly attributable to inactive lifestyles¹². We have built our cities to be ‘obesogenic’, making it difficult for people, especially our children, to lead active lives. This places a growing and unsustainable cost on our NHS and social services. We need to be building our city in a way that encourages active living to be part of our daily

⁹ Trevor Priest analysis Jul’16 from 2011 census data

¹⁰ ‘THE ROLE OF WALKING AND CYCLING IN REDUCING CONGESTION’ http://h2020-flow.eu/uploads/tx_news/FLOW_REPORT_-_Portfolio_of_Measures_v_06_web.pdf

¹¹ Botma H & Papendrecht H. Traffic operation of bicycle traffic. TU-Delft, 1991. <http://pubsindex.trb.org/view.aspx?id=365588>

¹² “Working Together to Promote Active Travel: A briefing for local authorities” Public Health England May’16



routines. This needs to include the location of housing developments, how we link new housing to the rest of the city, how we encourage walking and cycling for journeys and how we discourage single-occupancy car use.

“Building walking or cycling into daily routines are the most effective ways to increase physical activity”
Public Health England: Working Together to Promote Active Travel: A briefing for local authorities” Public Health England May’16

“Provide an infrastructure to support low- and zero-emission travel”
NICE draft guidance: Air Pollution - outdoor air quality & health. Nov’16

4. The degradation of the public realm

The city of Exeter is lovely, and attracts tourists to visit, business to relocate and Devonians to shop. However, we risk the city losing its attractiveness as it prioritises people driving over people walking and cycling and having quality public space. Other cities are recognising that building city centres that are people -focused and prioritise walking and cycling are more attractive for tourists, residents and businesses¹³.

What should be done?

The capital funding challenges that the city and county face are acknowledged. However, there are many ways in which we can still move forward on building a better city.

This is not a zero sum game. Enabling people to cycle benefits all citizens and should not be framed as anti-motoring.

The Exeter Cycling Campaign asks members of the Exeter Board to:

1. Commit to being the leaders who share this vision of a better city, with cycling at the heart of our response to the pollution, congestion and unhealthy lifestyle challenges we face.
2. Commit to working for the delivery of a dense network of safe cycle routes across the city so that cycling becomes the natural choice for everyday journeys to work, school, shops etc.
3. Insist that Council Officers adopt best practice in the design of these routes, for example:
 - a. Segregated cycling infrastructure on busy roads
 - b. Separate people walking from people cycling
 - c. Reduce traffic volumes in residential areas
 - d. Prioritise people who walk and cycle in residential areas and when crossing side roads

(n.b. recent road implementations fall far short of best practice)
4. Audit the delivery against existing Council strategies (particularly the ‘Cycling and Multi-use Trail Network Strategy’, which commits to achieving 12% of commuter journeys by bicycle by 2021).
5. Encourage Council Officers to have ambition in proposing how the Council strategies and this vision can be delivered.
 - a. There are concerns that the June’16 DCC Cabinet decision to design the E4 and E3 cycle routes from “Redhayes Bridge to the University/city centre” are not being fully followed through within the Transport department.

¹³ <http://denmark.dk/en/green-living/bicycle-culture/the-cities-of-the-future-are-people-friendly-cities>



6. Commit to working together as both the County and City on a Transport Plan for the Greater Exeter Area which focuses on moving people rather than moving cars.
7. Task Council Officers to prepare for the release of the Local Cycling & Walking Investment Plan (LCWIP) guidance soon to be released from central government.
8. Insist that all submissions from DCC to the HotSW LEP include *urban* cycle network proposals.

Who benefits from delivering a safe cycling network across the city?

The benefits from enabling cycling by building a dense network of connected, convenient and safe routes are felt by **all** citizens:

- Children - are more able to walk or cycle to school safely. They become physically active, need less parental taxiing to/from school and school parking is reduced.
- The city is made accessible to people who use mobility aids to travel.
- Businesses have healthier, more productive employees, with lower absenteeism¹⁴.
- Retail business benefit from higher sales¹⁵
- People who drive cars benefit from having fewer cars on the roads
- Public health costs from inactive lifestyles and pollution are reduced
- All citizens - because the public realm is enhanced by having fewer cars and people interact at a human level when they walk or cycle¹⁶.

¹⁴ “The Value of Cycling”, DfT sponsored research from University of Birmingham & Phil Jones Associated. Mar’16

¹⁵ Cycling UK (formerly CTC) - business benefits of cycling briefing

¹⁶ <http://denmark.dk/en/green-living/bicycle-culture/the-cities-of-the-future-are-people-friendly-cities>

Appendix: Why is this relevant to the Exeter Board?

There are five reasons why this is of relevance to the Exeter Board.

The Board's stated priorities are *inequality* and *health*.

1. This is a health issue:

Physical inactivity directly contributes to one in six deaths in the UK ¹⁷ and 10% of the NHS budget is spent on treating diabetes.

“The potential benefits of physical activity to health are huge. If a medication existed which had a similar effect, it would be regarded as a ‘wonder drug’ or ‘miracle cure’”

Department of Health (2010) Annual Report of the Chief Medical Officer, 2009

2. This is an inequality issue:

“Motorised road transport tends to better serve those who are already more advantaged. The richest 10% of the population effectively receive almost four times as much public spending on their transport needs as the poorest 10%”

Public Health England Sustainable Development Commission (2011) Fairness in a car-dependent society. London: SDC.

27% of Exeter households do not have access to a private car, and yet our public roads continue to give priority to car-drivers, to the exclusion of people who cannot drive (children, older people, people with mobility challenges).

3. This is an economic issue:

Exeter's businesses are pledging their support for better provision of safe cycling in the city. Within a eight weeks of launching, the Exeter Cycling Charter received pledges of support from over 150 large and small businesses, including all the city's major employers:

- South West Water
- The Met Office
- RD&E
- Devon and Cornwall Constabulary
- Environment Agency
- Devon Partnership NHS Trust
- Ashfords LLP
- Ladysmith Schools Federation
- Isca Academy
- Stoke Hill Junior School
- Devon County Council
- Exeter City Council
- Natural England
- Waitrose
- John Lewis
- Wilkinson Grant & Co
- HMP Exeter



These organisations recognise that positive enabling of active travel is good for the well being of staff, which makes them more productive and reduces absenteeism. The many retail businesses who have signed the Charter recognise that people who cycle are better for retail sales¹⁸

A city that is truly cycle-friendly for everyday journeys is attractive to businesses considering investing in or moving to it.

4. This is an issue the citizens of Exeter support:

This is something that residents of Exeter are concerned about. The results from Exeter City Futures' polling of Exeter citizens demonstrates that traffic and congestion are overwhelmingly the most significant issue. In the recent Exeter City Futures 'Community Challenge' enabling more people to cycle was voted the most pressing challenge to resolve. In the eight months of the Exeter Cycling Campaign's existence 1200+ supporters and followers have aligned themselves with the Campaign.

5. Exeter risks falling behind other cities:

Other cities are beginning to position themselves as 'cycling cities', potentially overtaking Exeter.

For example, Portsmouth is aiming to "*become the pre-eminent cycling city of the UK. A city fit for the future: a healthy, safe, sustainable, prosperous city that people want to live in, to work in and to visit*".¹⁹

¹⁸ "The Value of Cycling", DfT sponsored research from University of Birmingham & Phil Jones Associated. Mar'16: "Cycle parking allows 5 times more retail spend than the same space for car parking. Furthermore, a compact town optimised for walking and cycling typically delivers a 'retail density' (spend per square metre) 2.5 times higher than typical urban centres

¹⁹ Portsmouth's cycling strategy: <http://acitytoshare.org/pdf/a-city-to-share.pdf>

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EXETER BOARD FUNDING SUB-GROUP

Thursday 12 January 2017

Present:

Councillor Bull (Chair)
Councillors Denham, Edwards, Hannaford, J Owen and Westlake

Also Present:

Programme Manager - Communities, Assistant Democratic Services Officer
(Committees)

1 APOLOGIES

Apologies were received from Councillor Leadbetter and Mark Lane (Devon County Council).

2 MINUTES OF MEETING HELD ON 1 NOVEMBER 2016

The minutes of the meeting held on 1 November 2016 were agreed.

3 SUMMARY OF GRANTS AWARDED FOR INFORMATION

The summary of grants awarded for 2015-16 and 2016-17 were noted.

4 SUMMARY OF LOCALITY BUDGETS FOR INFORMATION

The summary of Locality Budgets was noted.

A discussion was held on monitoring of use of funds allocated. Monitoring forms for Exeter Board grants are issued to successful applicants and these are followed up on a regular basis. A request was submitted for checks to be made with Locality Budgets.

5 EXETER BOARD GRANTS CRITERIA

The grants criteria had been updated and agreed at the Exeter Board meeting on 21 November 2016 and would be used to assist in the decision making process for grant applications.

6 APPLICATIONS FOR CONSIDERATION

The remaining budget for 2016/17 was £15,950.51, although an additional £20,833 was available in the funding pot which had been committed to youth outreach services but had not yet been spent.

6a Centre for Human Rights and Social Equality CIC

The Sub-Group considered the application for £3,600 towards the Building Bridges between Communities project.

Members raised concerns around lack of understanding about the proposals, how participants would be identified and whether the organisation has the capacity to deliver the project. However, it was acknowledged that there may be a need in the

city for initiatives that supported diverse communities. It was proposed that the issue is discussed further with the BAME Forum to identify if there would be support for a review to assist in identifying existing services and activities and any gaps in support needs of diverse communities in the city.

Agreed that:

- (1) the application is declined
- (2) The BAME Forum would be approached to discuss the potential of undertaking a review to identify BAME need in Exeter and to identify how this may be addressed. Potential to use Exeter Board funding to pay for consultancy time to develop this work or consider existing internal resources to support this.
- (3) The Exeter Community Forum Community Builder roles would be launching soon. This should be taken into account as part of the discussions with the BAME Forum, as an application for this role to support the BAME communities may be appropriate.

6b Exeter Repair Cafe

The Sub-Group considered the application for £2,000 to launch a monthly Repair Café that will provide a venue for people to bring their clothes/electrical/electronic and mechanical items to be fixed free of charge.

Members noted that this was part of a national programme, although reassurance was sought that items would be PAT tested. As well as reaching people on low fixed incomes, it was recognised that the project would also achieve outcomes related to addressing issues around social isolation.

Agreed that the application is approved for £2,000 to assist in the set up of the café. The applicants would be advised that due to limited funds the Board will place lower priority on any repeat applications.

6c Magic Carpet

The Sub-Group considered the application for £1,440 to fund a support worker for a 12-month period within the Inky Fingers Project which is a volunteering opportunity for five people with mental health issues and learning difficulties.

Agreed that the application is approved for £1,440.

6d Age UK Exeter

The Sub-Group considered the application for £6,000 to enhance the Tools Company service which supports men who have physical disabilities or long-term health conditions to participate in meaningful activities.

Agreed that the application is approved for £6,000, subject to an acknowledgement of support from both Devon County Council and Exeter City Councils on promotional material.

6e Encounter Theatre & Therapy: The Audience Club

The Sub-Group considered the application for £2,500 to support the long term continuation of The Audience Club which is a membership based social group which supports adults with learning disabilities to access and attend theatre, music and dance events in Exeter.

Agreed that the application is approved for £2,500.

6f **Circles South West**

The Sub-Group considered the application for £6,524 to provide support for the Volunteering Programme to recruit and train up to 20 volunteers in Exeter for Exeter Circles designed to prevent further sexual abuse being committed by known perpetrators of sexual offending.

Members noted that the programme had been supported by the Big Lottery Fund and an application for an extension of grant had been submitted to the Police and Crime Commissioner. Concern was raised whether the programme would be able to continue if the PCC application was declined.

Agreed that the application is approved for £6,524, subject to confirmation from the applicants that PCC funding had been received, and whether the project would be able to continue without that funding.

6g **Exeter Pride**

The Sub-Group considered the application for £9,590 for costs towards Exeter Pride 2017.

A Member raised concern about the amount of funding required for a two day event. However, other Board members felt that this was a very inclusive family event which promoted greater awareness of issues with an educational element and was an important piece of outreach work. The number of people the event reaches is very significant and it also has an economic benefit from drawing people into the city. It would also be a celebration of the 50th anniversary of the 1967 Sexual Offences Act.

Agreed that:

- (1) the application is approved for £9,590. The applicants would be advised that due to limited funds the Board will place lower priority on any repeat applications so further thought should be given on how the event would be funded in future years.
- (2) Further investigation would be undertaken as to whether this event could become a core funded annual event from the festival budget.

7

MONITORING FORMS FOR INFORMATION

The Sub-Group noted the following monitoring forms which were circulated with the agenda:

- Exeter Parks Watch and Exeter Green Partnership – Green Partnership Awards
- Choices Pregnancy Centre
- Balloons Charity
- Hospital Radio Exeter

(The meeting commenced at 2.30 pm and closed at 3.37 pm)

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COMMUNITY SAFETY PARTNERSHIP - EXECUTIVE GROUP

Wednesday 19 October 2016

Present:-

Superintendent Sam De Reya	- Devon and Cornwall Police
Simon Arliss	- Devon & Cornwall Police
Simon Bowkett	- Exeter CVS
Denise Dearden	- Trading Standards
Nigel Deasy	- Devon & Somerset Fire and Rescue Service
Councillor Rob Hannaford	- Exeter City Council
Karime Hassan	- Exeter City Council
Simon Lane	- Exeter City Council
Andrew McNeilly	- Exeter Business Against Crime (EBAC) Partnership
Robert Norley	- Exeter City Council
Melinda Pogue-Jackson	- Exeter City Council
County Councillor P Prowse	- Devon County Councillor
Julie Richards	- Safer Devon Partnership
Gary Thompson	- RD&E NHS Foundation Trust
Philippa Court	- Devon County Council, Early Help Provision
Kristian Tomblin	- Public Health
Mary	- DSVF Forum
Jo Quinnell	- Exeter City Council

Apologies:-

Councillor Peter Edwards	- Exeter City Council
Karen Mandefield	- Devon & Cornwall Police
Lisa Rutter	- Devon Youth Service - Exeter, East & Mid Devon
Gill Unstead	- Public Health Devon

26

MINUTES OF LAST MEETING - 13 JULY 2016

The minutes of the last meeting held on 13 July 2016 were agreed.

Anti-Social Behaviour

The CSP had been awarded two successful bids around anti-social behaviour, alcohol consumption and graffiti and further work would be undertaken as to how to map this funding.

Modern Slavery/CSE/Missing Children

Funding had been received for two agency staff posts based within a police environment for a 12 month period to assist in investigating missing people cases more rapidly and pick up areas that can be specifically targeted such as foster carers, childrens homes and other strategic issues.

Councillor Hannaford had requested a report from Devon County Council on the REACH review, the high number of missing children each month, and how this area of work is being approached with other key agencies. The report would be circulated with the minutes.

The Police Intelligence Department had produced a form and email list of contacts to be used for any concerns raised around CSE. This would be circulated for information.

Graffiti

The media release and copies of letters of apology were attached to the agenda and interviews with the press would be held today.

There is now a more coordinated approach and every log is evidenced. However, there is a reliance on residents being vigilant and conversations were being held with community and neighbourhood associations.

£63,000 had been spent on graffiti removal. The joint work undertaken as part of the Rugby World Cup would be continued whereby residents are asked to sign disclaimers in order for graffiti to be removed from private properties. The service is provided free of charge.

Some reactive work would assist where for instance there were run-down areas which could attract graffiti. There is a need to work with organisations such as the Tidy Exeter Group to help work around some solutions and be vigilant, and providing kits to communities to act as champions within areas.

There was an opportunity to continue with regular appeals and the Chair would take the lead on this. A PCSO had been allocated to carry out some community work around graffiti.

It was suggested whether consideration could be given to utilising planning sites where significant redevelopments were taking place and whether hoarding could be used as a form of art. It was however noted that planning conditions are placed on approvals that graffiti needs to be removed every day.

Engagement with street art groups was taking place and thought was being given to using more chalk-based paint in projects that can be jet washed off, but these spaces need to be identified.

The Partnership would welcome any views from EBAC.

Graffiti would be placed on the next agenda for further discussion, and any feedback/ideas should be sent to Jo Quinnell in advance of the meeting.

26a Action Log

The current actions were discussed and the action log would be updated and circulated.

27 UPDATE ON EARLY HELP PROVISION - PHILPPA COURT, SENIOR MANAGER, EARLY HELP PROVISION

The Partnership welcomed Philippa Court, Senior Manager, Early Help to the meeting.

Philippa advised that there had been a change in DCC targeted Early Help services with a focus on supporting families.

As at 1 January 2017 a senior officer post will be responsible in Exeter for Early Help to ensure there is a more coherent offer for young people including youth crime prevention. There has been a reorganisation of Youth Offending and there will be prevention workers dedicated to Exeter. There are four area-based multi

professional teams which deliver support and intervention, provide the infrastructure to talk to partners and work with multiple vulnerabilities. Family Group Conference services will be available and a set of interventions will be developed to assist in the family dynamic with workers trained in mediation.

Early Help triage meetings provide a forum for allocating targeted resources to enable a personalised package to be drawn up. These meetings were fairly small at present, but it was hoped to expand. The locality coordinator is based at Exeter CVS.

The review of DCC Early Help services enables more of a focus on community based provisions for young people and has been achieved through redesigning of services rather than additional cost, for example through co-location of services.

It was anticipated that staff will attend MACSE meetings and thought needed to be given on how to make this more effective as it would likely involve the same group of young people that are being discussed at the triage meetings.

Simon Bowkett raised a question about local infrastructure and how best to deliver services at a local level. It was important not to lose sight of the preventative work, as access to targeted services may become more limited.

The Child Journey Diagram is a framework for safeguarding children and would be circulated for information.

Simon Arliss would ensure a Police representative attends the triage meetings to enable sharing of information about the top missing people. He would liaise direct with Philippa on early offending signs. The largest problem is those young people who are not picked up and parents who do not come forward for help and assistance in order to reach the young person before the custodial sentence stage.

It needed to be ensured that any emerging themes are recognised and in order to act quickly, a phone call may be all that is needed as often the referral mechanism is a challenging route to go down. Contact could be made by way of an informal weekly telephone call with Karen Gold, and contact details would be sent to Philippa.

Nigel Deasy referred to the Fire Service Children and Young People's Team that support a number of programmes including the Firesetters Intervention Programme which include advisors on a one-to-one basis for those with a fascination of fire. Details would be circulated.

Agreed:

- (1) Simon Arliss to liaise with Philippa Court regarding Police representative at triage meetings and early offending signs.
- (2) An invitation to be extended to Early Help to attend CSP Executive meetings.
- (3) Philippa Court to be sent contact details for Karen Gold and Lisa Cocks regarding ASB issues.
- (4) Philippa Court to request REACH review feedback as no response had been received to the letter sent to the Strategic Director People following concerns raised at the last meeting.

28 **UPDATE ON LEGACY LEISURE PROJECT WITH OFFENDERS - MIKE ANDERTON**

Mike Anderton was unable to attend the meeting.

29 **DOMESTIC VIOLENCE & SEXUAL ABUSE - PRESENTATIONS AS BELOW:**

29a **Kristian Tomblin, Commissioning Manager - Devon wide strategy**

Kristian Tomblin presented Ending Domestic and Sexual Violence and Abuse – Devon’s Vision 2016-2021 document.

In times of austerity and a shifting narrative there is a need to think about how to deliver in a coherent way. The previous strategy had a focus on harm reduction which is an acceptance that it happens, but there is a need to set the bar higher on ambition.

The new vision is based on evidence, policy direction, national and local figures. Work had been undertaken with the Domestic and Sexual Violence Abuse Alliance to identify priorities and actions.

The main priorities are prevention including healthy, respectful relationships. Responses to routine enquiries in terms of missed opportunities for early intervention are being looked at and the RD&E are already doing good work and increasing referrals into specialist services earlier.

In terms of recovery and resilience, the DSVA Alliance would drive forward how they engage and respond to trauma. Three action groups would focus on ending abuse, victims and families.

A Police DI had been tasked to contact the hard to reach groups including the LGBT community and male victims and there was a need to link with other specialists who work with more diverse communities. It was recognised that there was more of a stigma for men to report.

Reference was made to the closure of the Women’s Refuge and the new model which has a heavy emphasis to allow victims to remain in their own homes. Kristian advised that a safety model had been established and embedded across the county and places were set up for women to move to. Removing the perpetrator rather than the victim was working well. The refuge remained in North Devon.

A heavy link between drugs and drink was recognised in terms of perpetrator behaviour change and some accommodation was conditional to engage in programmes to tackle the source of behaviour.

Kristian advised that evidence based work was being undertaken with Alcohol Concern to develop a training programme for perpetrators.

Although controlling or coercive behaviour is now a criminal offence it is often not recognised and will require a multi-agency response. The psychological side to offences also needs to be recognised.

The Police had published a paper on repeat perpetrators which would be circulated with the minutes. The PCC would also be undertaking a pilot around links with alcohol and domestic violence.

It was questioned whether where for example, PTSD was a catalyst in behaviour whether employers could provide financial assistance being accountable for the health and wellbeing of the employee.

The vision document was owned by the DSVa Alliance and the Safer Devon Partnership.

29b Chair of Exeter DSVa Forum - how the Forum links to the Devon wide work

Mary informed the Partnership that the DSVa Forum meets several times per year with a workplan and small budget providing a safe place to ask questions and identify how to work to provide for individuals. There were ongoing issues with court process and consistent practice among GPs.

The Little House Contact Centre which is a supervised centre will be closing next month. This is run by a charity and has no statutory responsibility but the closure will mean there is no safe contact centre in Exeter.

16 Days of Action will take place between 25 November and 10 December to raise awareness of DSVa. Small pots of money had been used to coordinate various events which will allow communities to link in and reduce barriers.

Nigel Deasy advised that the Fire Service would promote the 16 Days of Action events. The Fire Service have awareness programmes in place for operational crews to recognise the signs and clear pathways to take any concerns forward.

Councillor Hannaford suggested that a presentation on DSVa could be given to the Exeter Board.

The Chair would ask Steve Wray at the Police to contact Kristian Tomblin to discuss how they can fit in with the Strategy.

30 QUESTIONS ON REPORTS FROM WORK STRANDS BY EXCEPTION

30a Anti-Social Behaviour - Robert Norley

Robert Norley presented his report.

The Premier League Kicks initiative will target areas of deprivation and the first event will be held at Wonford Sports Hall and is open to 8-19 year olds. The Neighbourhood Policing Team have been supplied with the information.

There had been a change in the EBAC constitution and conversations needed to take place on how they can have a key part in what ASBAT is trying to achieve.

The PSPO consultation had taken place over a period of four months, but it is likely that the consultation was commandeered by a national campaign and consequently did not truly reflect Exeter citizens views. Useful feedback was however received from the consultation exercise, which has influenced changes in the proposals.

Only 30% supported the proposal on street encampments and the ability to confiscate any bedding etc if a person fails to clear away and remove as directed by an authorised person, and this action would be removed from the Order.

The following restrictions were expected to go forward for consideration at local consultation and through the Council's committees:

- Control over intoxicating substances
- Urinating in a street or public open space
- Behaving either individually or in a group of two or more people in a manner that has resulted or is likely to result in any member of the public being intimidated, harassed alarmed or distressed by that behaviour. Officers will be trained to make a judgement and will have the power to disburse which will be time limited.
- Aggressive begging. The differences between passive and aggressive begging needed to be clearly defined, eg someone at an ATM or parking machine with the sole purpose of making requests for money or an approach in the street asking for money in an aggressive or intimidating way.
- Fixed penalty notices would not be served on the spot, and an option to enter into an Acceptable Behaviour Contract would be given instead to discharge the liability. ABC's have proved very successful with a 60% success rate to prevent reoffending behaviour.

Further local consultation would be carried out with communities within the PSPO area and the business community. Following the consultation, a report would be presented to Committee in the New Year.

Simon Bowkett commented that the PCC would be meeting to discuss a delayed charge scheme which had worked well in Durham. The Police can delay charging if the individual attends a four month support programme which they then forfeit and be prosecuted if they do not comply. There may be a valuable application of this mechanism in terms of the PSPO.

Discussion was held around the importance of communication. Engagement and support with business communities would be picked up through the StAG.

30b Alcohol, Violence and the Night Time Economy - Robert Norley

Robert Norley presented the Exeter Alcohol, Violence & Night-Time Economy Group Action Plan 2015-17 which was noted.

30c Vulnerability/Cyber Crime - Denise Dearden

Denise Dearden presented her report on Vulnerability/Cyber crime work.

63 people attended the Cyber Crime Event at Sandy Park which was well received with a wide range of attendees. The event may be repeated in other parts of Devon.

Premises had been identified in Exeter for a Fake Shop, but Denise had yet to receive a response from Planet Zero, the charity who would run the shop. Denise would email again encouraging him to get in touch as a premises is available and that it is supported by the Exeter CSP. The CSP would also ensure some promotion is carried out when the premises is operating.

Online tools for scam awareness information and training was available via the link below:

<http://www.devonsomersettradingstandards.gov.uk/consumers/rogue-traders-doorstep-crime/scams-doorstep-crime-online-training/>

The new Friends Against Scams campaign can be found on <https://www.friendsagainstscams.org.uk/>

30d **Street Attachment Group (StAG) - Sam de Reya**

The Chair presented her report on the Street Attachment Group.

A meeting was scheduled later in the week to discuss options for safe sleep premises.

31 **FUNDING MONITORING - SIMON LANE**

The funding monitoring report was noted.

32 **CRIME FIGURES - SAM DE REYA**

The Chair reported on an overall increase in crime figures and highlighted the following:

- There had been an increase in anti-social behaviour
- Arrests had been made in relation to knife point robberies and burglaries
- There had been a reduction in dwelling burglary
- An increase in violence without injury
- Dog related incidents and online harassment is now recorded.

33 **SAFER DEVON PARTNERSHIP - MINUTES OF LAST MEETING FOR INFORMATION**

The minutes of the Safer Devon Partnership were noted. A meeting would be held to discuss how the SDP drives the CSP and how links are made.

34 **ANY OTHER BUSINESS**

34a **CSP Priorities 2017-18**

Any feedback on the CSP Priorities 2017-18 should be forwarded to Jo Quinnell.

34b **Terms of Reference**

Any feedback on the Terms of Reference should be forwarded to Jo Quinnell.

(The meeting commenced at 9.30 am and closed at 12.06 pm)

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